Composition of the Task Force on Review of Government's Financial Reporting Policy

Chairperson : Miss Denise Yue

Secretary for the Treasury

Finance Bureau

Members : Mr Stanley Ying (with effect from 24 July 2000)

Mrs Carrie Lam (up to 23 July 2000)

Deputy Secretary (Treasury) 1

Finance Bureau

Mr K T Li (with effect from 31 July 2000)

Mr Steve Cookson (up to 30 July 2000) Principal Assistant Secretary (Treasury) H

Finance Bureau

Mr Shum Man-to

Director of Accounting Services

Treasury

Mr A L Calder

Assistant Director of Accounting Services (Accounting Services)

Treasury

Mr C H Tsang

Assistant Director of Accounting Services (Treasury Accounts)

Treasury

Secretary : Miss Christine Chow (with effect from 12 February 2001)

Miss Ivy Law (up to 21 November 2000)

Assistant Secretary (Treasury) H

Finance Bureau

In Attendance: Mr Frankie Lam

Chief Treasury Accountant (Financial Management Services) A

Treasury

Funds Established under Section 29 of Public Finance Ordinance

| Name of Fund | Purposes |
|---|--|
| (a) Capital Works Reserve Fund | To finance public works programmes, acquisitions of land, capital subventions and major systems and equipment items. |
| (b) Capital Investment Fund | To finance investments in and loans to public sector bodies which are not part of the Government structure and such other bodies as the Finance Committee of the Legislative Council (LegCo) may specify. |
| (c) Civil Service Pension Reserve Fund | To meet payment of civil service pensions in the most unlikely event that the Government cannot meet such liabilities from the General Revenue. |
| (d) Disaster Relief Fund | To provide a ready mechanism for Hong Kong to respond swiftly to international appeals for humanitarian aid in relief of disasters that occur outside Hong Kong. |
| (e) Innovation and Technology Fund | To finance projects to help promote innovation and technology upgrading in manufacturing and service industries. |
| (f) Land Fund | To enable the investments held by the former Trustees of the Hong Kong Special Administrative Region Government Land Fund to be formally brought into the Government's accounts. |
| (g) Loan Fund | To finance loans and advances for schemes of developments in Hong Kong and loans to such persons (such as loans to students, schools and teachers in training and housing loans for civil servants) as approved by the Finance Committee of the LegCo. |
| (h) Lotteries Fund | To finance social welfare services by grants, loans and advances. |

Summary of the Statements of Assets and Liabilities of HKSAR Government as at 31 March 2000

| | Consolidated | | | | | | | Land | Loan | Lotteries |
|------------------------------------|--------------|---|-------------|----------|--------------|-----|-------|-------------|----------|-----------|
| | Account | GRA | CWRF | CIF | CSPRF | DRF | ITF | Fund | Fund | Fund |
| | \$m | \$m | \$m | \$m | \$m | \$m | \$m | \$m | \$m | \$m |
| Assets | | | | | | | | | | |
| Investments with the Exchange Fund | 448,127 | 148,223 | 37,082 | 3,307 | 11,139 | 22 | 5,008 | 234,546 | 8,800 | 3,615 |
| Deposits with banks | 690 | 670 | 20 | - | - | - | - | - | - | - |
| Cash and bank balances | 1,818 | 1,757 | 41 | - | - | - | - | - | 20 | 4 |
| Advances | 3,900 | 3,772 | 128 | - | - | - | - | - | - | - |
| Suspense Accounts (Note 4) | 146 | 146 | - | - | - | - | - | - | - | - |
| Investments (held under CIF) | - | - | - | 407,423 | - | - | - | - | - | - |
| Loans outstanding | - | - | - | 9,754 | - | - | - | - | 24,351 | - |
| (under CIF and Loan Fund) | | | | | | | | | | |
| | 454,681 | 154,568 | 37,271 | 420,484 | 11,139 | 22 | 5,008 | 234,546 | 33,171 | 3,619 |
| Liabilities | | | | | | | | | | |
| Deposits | (10,291) | (9,045) | (1,245) | - | - | - | - | - | (1) | (4) |
| Suspense Accounts (Note 4) | (136) | (136) | - | - | - | - | - | - | - | - |
| | (10,427) | (9,181) | (1,245) | | _ | - | - | | (1) | (4) |
| | 444,254 | 145,387 | 36,026 | 420,484 | 11,139 | 22 | 5,008 | 234,546 | 33,170 | 3,615 |
| Representing: | | ======================================= | | | | : | | | | |
| Applied Fund | | | | 417,177 | | | | | 24,351 | |
| Available Fund | | | | 3,307 | | | | | 8,819 | |
| Total Fund Balance | 444,254 | 145,387 | 36,026 | 420,484 | 11,139 | 22 | 5,008 | 234,546 | 33,170 | 3,615 |
| | (Note 1) | | | (Note 2) | | | | | (Note 3) | · <u></u> |

Abbreviations

GRA : General Revenue Account CWRF : Capital Works Reserve Fund

CIF: Capital Investment Fund

CSPRF: Civil Service Pension Reserve Fund

DRF: Disaster Relief Fund

ITF: Innovation and Technology Fund

<u>Annex 3-1</u> (Page 1 of 2)

Notes

- 1. The Consolidated Account is prepared on the cash basis by combining the GRA and all the Funds established under section 29 of the PFO except the Lotteries Fund. It aims to give an overview showing the overall position of cash resources available for future spending. Accordingly, the capital investments (e.g. equity holding in the MTRCL) and outstanding loans under the CIF and Loan Fund are excluded from the Consolidated Account, but are disclosed at cost in the Notes on the Account.
- 2. The Applied Fund under the CIF represents the sum of investments acquired and loans made for the purposes of the Fund. The Available Fund represents funds available for acquiring investments or making loans for the purposes of the Fund.
- 3. The Applied Fund under the Loan Fund represents the outstanding loans made from the Fund. The Available Fund represents funds available for making loans.
- 4. The Suspense Accounts are established under section 30 of the PFO. Under the category of Assets, the balance mainly represents the cost of stocks in hand. Under the category of Liabilities, the balance represents (i) the unutilised balance of net proceeds arising from issuing and dealing with special and commemorative coins and (ii) the net amount arising from dealing with the regrant or renewal of Government leases and managing the properties comprised therein.

Summary of the Statements of Receipts and Payments of HKSAR Government for the Year Ended 31 March 2000

| | Consolidated | ì | | | | | | Land | Loan | Lotteries |
|---|--------------|-----------|----------|---------|---------|------|---------|----------|---------|-----------|
| | Account | GRA | CWRF | CIF | CSPRF | DRF | ITF | Fund | Fund | Fund |
| | \$m | \$m | \$m | \$m | \$m | \$m | \$m | \$m | \$m | \$m |
| Cash and bank balances at 1 April 1999 | 2,420 | 2,367 | 33 | 1 | - | - | - | - | 19 | |
| Revenue | 232,995 | 162,104 | 39,111 | 10,665 | 1,016 | 35 | 5,193 | 21,387 | 11,515 | 1,126 |
| Expenditure | (223,043) | (191,278) | (34,490) | (8,510) | - | (31) | (185) | - | (6,580) | (686) |
| (Deficit)/Surplus for the year | 9,952 | (29,174) | 4,621 | 2,155 | 1,016 | 4 | 5,008 | 21,387 | 4,935 | 440 |
| Other cash movements (Note 1) | (10,554) | 28,564 | (4,613) | (2,156) | (1,016) | (4) | (5,008) | (21,387) | (4,934) | (436) |
| Cash and bank balances at 31 March 2000 | 1,818 | 1,757 | 41 | - | | | - | _ | 20 | 4 |
| | (Note 2) | | | | | | | | | |

Abbreviations: please refer to Annex 3-1.

<u>Notes</u>

- 1. These are transactions relating to cash movements other than revenue or expenditure, such as increase/decrease in deposits and advances, investments with the Exchange Fund and deposits with banks.
- 2. The consolidated revenue and expenditure exclude inter-fund transfers between the GRA and various Funds totalling \$18,031 million.

Comparison between Cash Accounting and Accrual Accounting

| | Issues | Cash Accounting | Accrual Accounting |
|----|----------------------------------|--|---|
| 1. | Timing of transactions recording | Recognises transactions only when cash is received or paid. | Recognises transactions when the obligation or event occurs which gives rise to the payment or receipt, irrespective of the time when money settlements are made. The transactions and events are recognised in the financial statements of the periods to which they relate. |
| 2. | Reporting objectives | Gives a full account of the receipts and payments made in the reporting period only. | Presents fairly the financial performance (i.e. income and expenditure) for the period covered by the accounts and the financial position as at the end of the accounting period. |
| 3. | Recognition of assets | Treats all payments the same way and does not distinguish between payments of a revenue nature (e.g. salaries) or capital nature (e.g. construction of an office building). The only "asset" recognised is the amount of cash and cash equivalents at the end of the reporting period. | Distinguishes between revenue and capital expenditure, and recognises assets as being expenditure which will generate economic benefits for longer than the current year. The valuation of such assets is open to a range of possible interpretations, e.g. historical cost, replacement value, net realisable value. |
| 4. | Recognition of liabilities | Basically does not recognise any liabilities. | Recognises a liability when an obligation to pay arises. Liabilities can include accrued expenses, borrowings, accounts payable and accrued pensions. |
| 5. | Matching | Transactions are recorded when cash is received or paid, without regard to the matching of revenue with the related costs. | Matches revenue with related costs so far as their relationship can be established or justifiably assumed. The revenue and related costs are dealt with in the same accounting period to which they relate. |

Summary of Experiences in the Adoption of Financial Reporting Policies by Central Governments of the Six Selected Countries

Country

Experience

Australia

In response to the growing results orientated and value-for-money focus in public sector, the Federal Government moved progressively towards the modified accrual basis of accounting (please see Note below) in 1980s. Subsequent to the pilot study conducted by the Department of Finance in 1992, accrual accounting was progressively adopted within the Government. Whole of government accrual-based financial statements were initially prepared on a trial basis for 1994-95 and 1995-96. The financial statements for 1996-97 have been audited and tabled before the Parliament and the first accrual-based budget (for 1999-2000) was published on 11 May 1999.

Canada

Canada has taken an evolutionary approach in moving towards full accrual accounting. Concerns about the huge debts and deficits led the Federal Government to recognise that cash accounting did not supply the complete information about what the Government owed.

Canada as a result changed from the cash basis to the modified accrual basis (see Note below) in the 1980s. Although this form of accounting has lasted for over ten years, budgeting measures are still on the cash basis. Starting from 1 April 2001, full accrual accounting will be introduced (i.e. physical assets will be recognised). The Government also intends to adopt an accrual-based budget but the timing of implementation is yet to be announced.

Country

Experience

New Zealand

The switch from cash to accrual accounting and budgeting in New Zealand was implemented within a comparatively short time span as it was driven by the fiscal problem which the New Zealand Government faced at the time of the The statute mandated the use of accrual change. accounting with effect from 1 July 1991. Since then, budget allocation has also been on the accrual basis and resources are determined primarily according to the budgeted level of outputs agreed to be purchased from departments/agencies by the ministries of the Government. New Zealand has adopted the most complete accrual-based budgeting, accounting and reporting system of governments throughout the world.

Singapore

The published accounts of the Government of Singapore are similar to those of the HKSAR Government. They are prepared on the cash basis and made up of various funds set up for designated purposes. Unlike the Fund accounts in Hong Kong each of which has its own balance sheet and notes to the accounts, only a balance sheet (encompassing all Funds) is prepared for the Government of Singapore as a whole. For each Fund, a statement showing receipts and payments is produced.

Country

Experience

United Kingdom

A gradual approach was adopted in the implementation of accrual accounting and budgeting. To cope with the various financial management reforms underway since 1980s, the Government proposed in 1993 and decided in 1995 to introduce Departmental Resource Accounts (DRAs), which are in effect accrual accounting, to all government departments. Starting from 1 April 1998, DRAs are prepared annually by all departments to supplement the Appropriation Accounts (which compare actual expenditure with Estimates on the cash basis). DRAs for 1999-2000 have already been audited and tabled before the Parliament. Resource-based Estimates, which are in effect accrual budgeting, will be prepared for It is also targeted to initially produce a set of unaudited Whole of Government Accounts (WGA) on the accrual basis for 2003-04, with the eventual aim of the first full set of audited WGA being published for 2005-06.

U.S.A.

Prompted by the perceived need to reform accounting and financial reporting as a result of public sector reforms which placed more emphasis on cost reduction and efficiency improvement, the U.S.A. started to implement full accrual accounting in the 1990s. The first set of accrual-based consolidated financial statements was published for the year ended 30 September 1997. Budgets are still prepared on the cash basis except credit programmes which are on the full accrual basis so that the long term cost implications created by these programmes can be brought to account when the relevant policy and budget are considered.

<u>Note</u>: Modified accrual accounting is essentially accrual accounting except that expenditure on physical assets is accounted for on the cash basis.

Summary of Financial Reporting Policies and Practices of the Six Selected Countries (Note 1)

| P | olicies/Practices | Australia | Canada | New Zealand | Singapore | United Kingdom | U.S.A. |
|-----|---|---|--|--------------------------------------|---|---|---|
| (1) | Accounting bases for - (a) Financial reporting | • Accrual basis since 1996-97 | Modified accrual basis (Note 2) since 1980's Intends to adopt accrual basis starting from 2001-02 | • Accrual basis since 1991-92 | • Cash basis | Departmental Resource Accounts, extended to all departments since 1998-99, are prepared on the accrual basis to supplement the cash-based | • Accrual basis since 1996-97 |
| | | | 110111 2001 02 | | | Appropriation Accounts Intends to prepare dry run (unaudited) WGA on the accrual basis for 2003-04 and aims to produce the full set of audited WGA from 2005-06 | |
| | (b) Budgeting | • Accrual basis since 1999-2000 | • Intends to adopt accrual-based budget, and timing of implementation is yet to be announced | • Accrual basis since 1991-92 | • Cash basis | • Intends to prepare accrual-based Estimates starting from 2001-02 in addition to cash budget | Mainly on cash basis |
| (2) | financial | Operating StatementStatement of Financial Position | • Statement of Revenues, Expenditures and Accumulated Deficit | • Statement of Financial Performance | • Combined Government Revenue and Expenditure | Summary of Resource Outturn (comparing Outturn with Estimate by Vote, both resources and cash requirements) | Statement of Net Cost Balance Sheet |

| Policies/Practices | Australia | Canada | New Zealand | Singapore | United Kingdom | U.S.A. |
|--|--|---|---|---|---|--|
| | • Statement of Cash Flows | and Liabilities | Financial Position • Statement of Cash | Statement of Assets and Liabilities Statements of various Accounts and Funds | Operating Cost Statement Balance Sheet Cash Flow Statement Statement of Resources (analysed by aims and objectives) | • Statement of Operations and Changes in Net Position |
| (3) Major assets reported or disclosed in the financial statements (the basis of valuation, if applicable) | Physical assets Land (at market value or replacement cost) Buildings (at market value or replacement cost) Specialist military equipment (at replacement cost) Other infrastructure, plant and equipment (at replacement cost) Computer software (at replacement cost) Other intangibles (at replacement cost) | treated as expenditure when incurred (i.e. on the cash basis) under the existing modified accrual basis | Land and buildings (at net current value) State highways (at depreciated replacement cost) Land associated with the State highways (at an opportunity cost based on adjacent use, as an approximation to net current value) Commercial forests (at estimated net current value) Specialist military equipment (at depreciated replacement cost) | assets are treated as expenditure when incurred | Land and buildings (at replacement cost based on existing use value and subject to periodic professional valuation) Specialised properties not normally traded in open market, equipment and computers (at depreciated replacement cost) Roads (at depreciated current replacement cost) Donated assets (at current value on receipt) Operational heritage assets (at lower of replacement cost and recoverable amount) | Property, plant and equipment (at cost less accumulated depreciation) consist of tangible assets including land, buildings, structures and other assets used by the Government to provide goods and services Certain types of tangible assets e.g. heritage assets, national defense assets, forests and parks, are disclosed as "Stewardship Assets" but the amounts are treated as expenses in the financial statements when acquired |

| Policies/Practices | Australia | Canada | New Zealand | Singapore | United Kingdom | U.S.A. |
|--------------------|---|---|--|--|--|--|
| | Financial Assets | | Other plant and equipment e.g. motor vehicles (at cost less accumulated depreciation) Other physical assets, such as national parks and heritage assets (at the best estimate of net current value) | | Certain non-operational heritage assets (at lower of depreciated replacement cost and net realisable value) Intangible fixed assets e.g. deferred development expenditure (at cost) | |
| | Investments (at cost, market value or contract price) Inventories held for sale (at cost or, when no longer required, at net realisable value) Inventories not held for sale (at average cost, if not available, replacement cost) Receivables (at recoverable amount) | and advance (at cost or reduced to the estimated realisable value) | profits/reserves) Marketable securities and deposits (at net current value) | Government stocks Other investments -quoted Other investments -unquoted Deposits with investment agents Funds for hedging currencies | Investments (at market value or historical value) Stocks (at lower of cost and net realisable value) Debtors (at net realisable value) | Other assets include advances, prepayments, securities (at cost, net of unamortised premiums and discounts) and investments Inventories and related property (at historical cost, net of allowance for obsolete and unserviceable inventory) Loans receivable Accounts receivable |

| Po | olicies/Practices | Australia | Canada | New Zealand | Singapore | United Kingdom | U.S.A. |
|-----|--|---|--|--|-------------------------|--|--|
| (4) | liabilities reported or disclosed in the financial statements (the basis of valuation, if applicable) | Government securities (at nominal value adjusted for the unamortised portion of the premium or discount on issue) Loans Deposits | Marketable bonds and Treasury bills (at fair value based on market rates or discounted cash flows) Canada savings bonds | Borrowings (at nominal value adjusted for the unamortised portion of the premium or discount on issue) | Deposit Accounts | Loans and borrowings (at contractually agreed amounts) | Federal debt securities held by the public (at face value, with unamortised premiums added and unamortised discounts subtracted) |
| | | Superannuation liabilities – represent the present value of Commonwealth's unfunded liability Leave and other entitlements Accrued salaries and wages | Public sector pensions – represent the present value of projected benefits to be paid Allowance for employee benefits | Pension liabilities (at the latest actuarial value of the Crown's liability for pension payments, net of the schemes' assets) Liabilities for annual leave (recognised as they accrue to employees) | liabilities | Pension and superannuation liabilities (to the extent that the contributions paid fall short of the accruing superannuation liability charge) | • Federal employee and veteran benefits payable - represents liabilities for retirement benefits, life and health insurance, and other benefits |
| | | Suppliers liabilities Grants liabilities Australian currency on issue - represents a liability of the Reserve Bank of Australia in favour of the holder | Account payable and accrued liabilities Interest and matured debt | provisions | disclosed in a separate | Creditors (at contractually agreed amounts) Accruals (at estimate of the amount to be paid) Provision (at estimate of the expenditure required to settle the obligation) | |

| Po | licies/Practices | Australia | Canada | New Zealand | Singapore | United Kingdom | U.S.A. |
|-----|--------------------------------------|---|---|---|---|---|--|
| | | Contingencies disclosed in a separate schedule | disclosed in the notes to the accounts | Contingent liabilities disclosed in the notes to the accounts | | disclosed in the notes to the accounts | Contingent liabilities disclosed in the notes to the accounts |
| | | Commitments disclosed in a separate schedule | Commitments disclosed in the notes to the accounts | Commitments disclosed in the notes to the accounts | Capital commitments are disclosed in a separate statement | Commitments disclosed in notes to the accounts | Commitments disclosed in the notes to the accounts |
| (5) | Reporting of revenue and expenditure | | | | | | |
| | (a) Tax revenue | Recognised on the accrual basis | Recognised when they have been received i.e. on the cash basis | Recognised on the accrual basis | • Recognised on the cash basis | Recognised on the accrual basis | Recognised when received or when revenues are measurable and legally collectible |
| | (b) Non-tax revenue | Recognised on the accrual basis | Recognised on the accrual basis | Recognised on the accrual basis | • Recognised on the cash basis | Recognised on the accrual basis | Recognised on the accrual basis |
| | (c) Expenditure | Recognised on the accrual basis | Recognised on the accrual basis except physical assets which are treated as expenditure when incurred | Recognised on the accrual basis | • Recognised on the cash basis | Recognised on the accrual basis | Recognised on the accrual basis |
| | | Reported both by nature and by function | Reported both by nature and by function | • Reported by function only | • Reported both by nature and by function | • Reported both by nature of expenses, e.g. staff costs and depreciation and by function, e.g. education and social welfare | Reported by function only |

| Policies/Practices | Australia | Canada | New Zealand | Singapore | United Kingdom | U.S.A. |
|--|---|--|---|-----------------------------|---|--|
| government financial reporting and consolidation methodology | Includes the Commonwealth Government (including Ministers, departments, the Parliament and the courts) and its controlled entities Control is taken to exist where (i) the entity is accountable to Commonwealth Government and (ii) the Commonwealth Government has a residual financial interest in its net assets The Commonwealth may be divided into General Government Sector, Public Trading Enterprise Sector and Public Financial Enterprise Sector which includes the Reserve Bank of Australia All the controlled entities are consolidated by using the line-by-line method (Note 3) | corporations (including the Bank of Canada) and other government business enterprises, which are not dependent on the Government for funding are also included | Includes Ministers of the Crown and departments of the Government of New Zealand, Offices of Parliament, Reserve Bank of New Zealand, State-owned enterprises and Crown entities are included State-owned enterprises and Crown entities are consolidated by the modified equity method (Note 4) Other entities included in the reporting boundary are consolidated by using the line-by-line method (Note 3) | state and ministries are | WGA are not prepared at present Legislative work requiring the preparation of WGA is under way | Includes the executive branch of the Federal Government, independent agencies and government corporations Parts of the legislative and judicial branches are also included (cash transactions only) The Federal Reserve System, Government Sponsored Enterprises (such as Federal Home Loan Banks) and bailout entities are excluded Line-by-line method is used to consolidate all the entities included in the reporting boundary |

<u>Notes</u>

1. To facilitate comparison among the six selected countries, we have presented in the table the financial reporting policies adopted in the whole-of-government accounts of the central governments (i.e. the Federal Government or the Commonwealth Government) concerned, except the U.K. since its WGA are not prepared at present. The financial reporting of the six selected countries in this Annex therefore refers to –

Australia : Financial Statements of the Commonwealth Government

of Australia

Canada : Public Accounts of Canada

New Zealand: Financial Statements of the Government of New Zealand

Singapore : Financial Statements of the Government of Singapore

U.K. : DRAs prepared by individual government departments in

the U.K.

U.S.A. : Financial Report of the United States Government

2. In Canada, the modified accrual basis means the adoption of accrual accounting in all aspects except that physical assets and tax revenues are accounted for on the cash basis.

- 3. Under the line-by-line method of consolidation, the financial statements of the controlling entity and its controlled entities are combined by adding together like items of assets, liabilities, net assets/equity, revenue and expenditure and eliminating inter-entity balances and transactions.
- 4. Under the equity method of consolidation, the investment is initially recorded at cost and adjusted thereafter for the post-acquisition change in the investor's share of net assets of the entities concerned. This method is modified to the effect that: (i) for Canada: differences in accounting policies among entities are disregarded and (ii) for New Zealand: interentity transactions carried out on an arms-length basis are not eliminated.

List of International Public Sector Accounting Standards (IPSASs) and Exposure Drafts (EDs) issued by the International Federation of Accountants (IFAC) up to 15 June 2002

| <u>IPSAS No.</u> | <u>Title</u> | Issued in |
|------------------|--|---------------|
| 1 | Presentation of Financial Statements | May 2000 |
| 2 | Cash Flow Statements | May 2000 |
| 3 | Net Surplus or Deficit for the Period, Fundamental Errors and Changes in Accounting Policies | May 2000 |
| 4 | The Effects of Changes in Foreign Exchange Rates | May 2000 |
| 5 | Borrowing Costs | May 2000 |
| 6 | Consolidated Financial Statements and Accounting for Controlled Entities | May 2000 |
| 7 | Accounting for Investments in Associates | May 2000 |
| 8 | Financial Reporting of Interests in Joint Ventures | May 2000 |
| 9 | Revenue from Exchange Transactions | July 2001 |
| 10 | Financial Reporting in Hyperinflationary Economies | July 2001 |
| 11 | Construction Contracts | July 2001 |
| 12 | Inventories | July 2001 |
| 13 | Leases | December 2001 |
| 14 | Events After the Reporting Date | December 2001 |
| 15 | Financial Instruments : Disclosure and Presentation | December 2001 |

| IPSAS No. | <u>Title</u> | <u>Issued in</u> |
|-----------|---|------------------|
| 16 | Investment Property | December 2001 |
| 17 | Property, Plant and Equipment | December 2001 |
| ED No. | <u>Title</u> | Issued in |
| 9 | Financial Reporting under the Cash Basis of Accounting | May 2000 |
| 17 | Segment Reporting | January 2001 |
| 20 | Related Party Disclosures | June 2001 |
| 21 | Provisions, Contingent Liabilities and Contingent Assets | June 2001 |
| 22 | Definition of a Segment: Amendment to the Definition Proposed in ED17 Segment Reporting | December 2001 |

Non-exchange Revenue - Possible Points of Revenue Recognition under the Accrual Basis and Rough Estimate of their Effects on the 1999-2000 Annual Accounts of the Government

| | | | Cash | Accrual | <u>Differe</u> | ence |
|-------------|--|---|--------------|--------------|----------------|-------------|
| <u>Head</u> | Revenue | Recognised when | Basis | <u>Basis</u> | In amount | <u>In %</u> |
| | | | (1) | (2) | (3)=(2)-(1) | (3)/(1) |
| | | | \$ million | \$ million | \$ million | |
| | General Revenue Account | | | | | |
| 1 | Duties | | | | | |
| | - Hydrocarbon oils | oils are sold | 4,216 | 4,239 | 23 | 0.5% |
| | - Locally manufactured alcoholic beverages | goods are manufactured | 87 | 84 | (3) | -3.4% |
| | - Others (alcohol and tobacco) | tax is collected | 3,074 | 3,074 | 0 | 0.0% |
| 2 | Rates (include shares by ProUC and ProRC) | demand notes are issued | 12,705 | 12,669 | (36) | -0.3% |
| 3 | Bets and sweeps tax | betting events take place | 11,938 | 11,840 | (98) | -0.8% |
| | Earnings and profits tax | tax is assessed and legally collectible | 66,914 | 66,899 | (15) | 0.0% |
| | Estate duty | tax is assessed and legally collectible | 1,272 | 1,359 | 87 | 6.8% |
| | Hotel accommodation tax | tax is collected by hotels | 182 | 190 | 8 | 4.4% |
| | Stamp duties | | | | | |
| | - collected by the Stock Exchange | transactions occur | 6,547 | 6,629 | 82 | 1.3% |
| | - others | duty is collected | 5,569 | 5,569 | 0 | 0.0% |
| | Air passenger departure tax | tax is collected from the passengers | 499 | 501 | 2 | 0.4% |
| 4 | Vehicle first registration tax | tax is collected | 2,613 | 2,613 | 0 | 0.0% |
| 5 | Court fines and statutory penalties | cash is received | 538 | 538 | 0 | 0.0% |
| | Forfeitures | forfeited properties are realised | 58 | 58 | 0 | 0.0% |
| | Fixed penalty tickets | tickets are issued | 495 | 484 | (11) | -2.2% |
| | Payments by civil servants | cash is received | 2 | 2 | 0 | 0.0% |
| 9 | Payments in lieu of profits tax from trading funds | tax is assessed and legally collectible | 91 | 91 | 0 | 0.0% |
| 10 | Embarkation fee | fees are collected from passengers | 148 | 148 | 0 | 0.0% |
| | Total Non-exchange Revenue | | 116,948 | 116,987 | 39 | 0.0% |
| | | | | | | |

Exchange Revenue - Possible Points of Revenue Recognition under the Accrual Basis and Rough Estimate of their Effects on the 1999-2000 Annual Accounts of the Government

| Head Head From the Recognised when Recognised when Re |
|--|
| General Revenue Account 6 Royalties and concessions royalties accrue and concessions are collected 7 Government rent demand notes are issued 4,474 4,491 17 0.4 Rents from properties rents accrue 2,510 2,552 42 1.7 Interest interests accrue 15,391 15,391 0 0.0 Recovery of HOS land formation cost an HOS development is completed 640 2,282 1,642 256.6 9 Other receipts and recoveries cash is received 1,258 1,258 0 0.0 Insurance premium from trading funds premiums accrue 3 3 3 3 3 0 0.0 Berthing fee fees accrue 3 3 3 3 3 0 0.0 |
| General Revenue Account 6 Royalties and concessions royalties accrue and concessions are collected 1,577 1,618 41 2.6 Concessions are collected 7 Government rent Rents from properties demand notes are issued 4,474 4,491 17 0.4 Rents from properties rents accrue 2,510 2,552 42 1.7 Interest interests accrue 15,391 15,391 0 0.0 Recovery of HOS land formation cost an HOS development is completed 640 2,282 1,642 256.6 9 Other receipts and recoveries cash is received 1,258 1,258 0 0.0 Insurance premium from trading funds premiums accrue 4 4 4 0 0.0 10 Berthing fee fees accrue 33 33 0 0.0 |
| 6 Royalties and concessions royalties accrue and concessions are collected 7 Government rent demand notes are issued 4,474 4,491 17 0.4 Rents from properties rents accrue 2,510 2,552 42 1.7 Interest interests accrue 15,391 15,391 0 0.6 Recovery of HOS land formation cost an HOS development is completed 640 2,282 1,642 256.6 9 Other receipts and recoveries cash is received 1,258 1,258 0 0.6 Insurance premium from trading funds premiums accrue 4 4 0 0.6 10 Berthing fee fees accrue 33 33 33 0 0.6 |
| Concessions are collected 7 Government rent demand notes are issued 4,474 4,491 17 0.4 Rents from properties rents accrue 2,510 2,552 42 1.7 Interest interests accrue 15,391 15,391 0 0.0 Recovery of HOS land formation cost an HOS development is completed 640 2,282 1,642 256.6 9 Other receipts and recoveries cash is received 1,258 1,258 0 0.0 Insurance premium from trading funds premiums accrue 4 4 0 0.0 10 Berthing fee fees accrue 33 33 0 0.0 |
| Rents from properties rents accrue 2,510 2,552 42 1.7 Interest interests accrue 15,391 15,391 0 0.0 Recovery of HOS land formation cost an HOS development is completed 640 2,282 1,642 256.6 9 Other receipts and recoveries cash is received 1,258 1,258 0 0.0 Insurance premium from trading funds premiums accrue 4 4 0 0.0 Berthing fee fees accrue 33 33 0 0.0 |
| Interest interests accrue 15,391 15,391 0 0.0 Recovery of HOS land formation cost an HOS development is completed 640 2,282 1,642 256.6 9 Other receipts and recoveries cash is received 1,258 1,258 0 0.0 Insurance premium from trading funds premiums accrue 4 4 0 0.0 10 Berthing fee fees accrue 33 33 0 0.0 |
| Recovery of HOS land formation cost an HOS development is completed 640 2,282 1,642 256.6 9 Other receipts and recoveries cash is received 1,258 1,258 0 0.0 Insurance premium from trading funds premiums accrue 4 4 0 0.0 10 Berthing fee fees accrue 33 33 0 0.0 |
| 9 Other receipts and recoveries cash is received 1,258 1,258 0 0.0 Insurance premium from trading funds premiums accrue 4 4 0 0.0 Insurance premium fee fees accrue 33 33 0 0.0 Insurance premium from trading funds premiums accrue 33 33 0 0.0 Insurance premium from trading funds premiums accrue 33 33 0 0.0 Insurance premium from trading funds premiums accrue 33 33 0 0.0 Insurance premium from trading funds premiums accrue 33 33 0 0.0 Insurance premium from trading funds premiums accrue 4 0 0.0 Insurance premium from trading funds premiums accrue 4 0 0.0 Insurance premium from trading funds premiums accrue 4 0 0.0 Insurance premium from trading funds premiums accrue 4 0 0.0 Insurance premium from trading funds premiums accrue 4 0 0.0 Insurance premium from trading funds |
| Insurance premium from trading funds premiums accrue 4 4 0 0.0 10 Berthing fee fees accrue 33 33 0 0.0 |
| 10 Berthing fee fees accrue 33 33 0 0.0 |
| |
| Water charge, sewage charge and charges accrue 3,139 3,178 39 1.2 |
| trade effluent surcharge |
| 11 Fees and charges |
| - for licences, permits, registration, fees are paid 6,669 6,669 0 0.0 statutory fees, etc. |
| - for services (collected in advance) fees are paid 898 898 0 0.0 |
| - for services (collected in arrears) fees accrue 1,078 1,077 (1) -0.1 |
| - for services to trading funds and costs are incurred 1,053 1,050 (3) -0.3 autonomous bodies |
| - for others fees accrue 783 782 (1) -0.1 |
| Total for General Revenue Account 39,507 41,283 1,776 4.5 |

| | | | Cash | Accrual | <u>Diffe</u> | rence |
|------|---|-------------------|--------------|--------------|--------------|-------------|
| Head | Revenue | Recognised when | Basis | Basis | In amount | <u>In %</u> |
| | | | (1) | (2) | (3)=(2)-(1) | (3)/(1) |
| | | | \$ million | \$ million | \$ million | |
| | Capital Works Reserve Fund | | | | | |
| | Land premium | cash is received | 34,624 | 34,624 | 0 | 0.0% |
| | Investment income | incomes accrue | 3,647 | 3,647 | 0 | 0.0% |
| | Fees for short term waiver | fees accrue | 186 | 188 | 2 | 1.1% |
| | Oncost on entrustment works-MTRCL | work is completed | 155 | 155 | 0 | 0.0% |
| | Donations and others | cash is received | 199 | 199 | 0 | 0.0% |
| | Total for Capital Works Reserve Fund | | 38,811 | 38,813 | 2 | 0.0% |
| | Capital Investment Fund | | | | | |
| | Dividends (Housing Authority, | cash is received | 850 | 850 | 0 | 0.0% |
| | Trading Funds and others) | | | | | |
| | Interest on loans | interests accrue | 576 | 506 | (70) | -12.2% |
| | Interest on deposits and bank balances | interests accrue | 59 | 67 | 8 | 13.6% |
| | Total for Capital Investment Fund | | 1,485 | 1,423 | (62) | -4.2% |
| | Civil Service Pension Reserve Fund | | | | | |
| | Investment income | incomes accrue | 1,016 | 1,016 | 0 | 0.0% |
| | Disaster Relief Fund | | | | | |
| | Investment income | incomes accrue | 4 | 4 | 0 | 0.0% |

| | | | Cash | Accrual | <u>Differ</u> | <u>rence</u> |
|-------------|--|------------------|--------------|--------------|---------------|--------------|
| <u>Head</u> | Revenue | Recognised when | <u>Basis</u> | Basis | In amount | <u>In %</u> |
| | | | (1) | (2) | (3)=(2)-(1) | (3)/(1) |
| | | | \$ million | \$ million | \$ million | |
| | Land Fund | | | | | |
| | Investment income | incomes accrue | 21,387 | 21,387 | 0 | 0.0% |
| | Innovation and Technology Fund | incomes accure | 193 | 193 | 0 | 0.0% |
| | Loan Fund | | | | | |
| | Loan interest | interests accrue | 886 | 883 | (3) | -0.3% |
| | Interest on deposits and bank balances | interests accrue | 224 | 311 | 87 | 38.8% |
| | Surcharges on overdue loan repayments | cash is received | 3 | 3 | 0 | 0.0% |
| | Total for Loan Fund | | 1,113 | 1,197 | 84 | 7.5% |
| | Total for Exchange Revenue (per above) | | 103,516 | 105,316 | 1,800 | 1.7% |
| | Total Non-exchange Revenue (per Annex 8 | 3) | 116,948_ | 116,987 | 39_ | 0.0% |
| | Grand Total for Exchange and Non-excha | nge Revenue | 220,464 | 222,303 | 1,839 | 0.8% |
| Recor | aciliation | | \$ million | | | |
| | revenue (per above) | | 220,464 | | | |
| Add: | Loan repayments | | 11,581 | | | |
| | Pension contributions | | 31 | | | |
| | Recovery of salaries and staff on-costs | | 4,797 | | | |
| | Recovery from Post Office Trading Fund | | 300 | | | |
| | Other miscellaneous items | | 1,395 | | | |
| Less: | Rates (ProUC and ProRC shares) | | (5,573) | | | |
| Reven | nue per Consolidated Account (cash basis) | | 232,995 | | | |
| | | | | | | |

Rough Estimate of the Impact of Accrual Accounting on Recurrent Expenditure (Note 1) on the 1999-2000 Annual Accounts of the Government

| | Cash | Accrual | Differ | <u>rence</u> |
|---|--------------|--------------|-------------|--------------|
| Recurrent Expenditure | Basis | <u>Basis</u> | In amount | <u>In %</u> |
| | (1) | (2) | (3)=(2)-(1) | (3)/(1) |
| | \$ million | \$ million | \$ million | |
| Subventions | 74,362 | 74,362 | 0 | 0.0% |
| Salaries | | | | |
| Salaries | 44,890 | 44,890 | 0 | 0.0% |
| Clearance and squatter control (Note 2) | 512 | 512 | 0 | 0.0% |
| Contract staff not on establishment | 503 | 535 | 32 | 6.4% |
| Pay and allowance for auxiliary services | 185 | 169 | (16) | -8.6% |
| | 46,090 | 46,106 | 16 | 0.0% |
| Allowances | | | | |
| Home financing allowance | 2,631 | 2,631 | 0 | 0.0% |
| Home purchase allowance | 1,085 | 1,085 | 0 | 0.0% |
| Acting allowance | 508 | 508 | 0 | 0.0% |
| Overtime allowance | 392 | 390 | (2) | -0.5% |
| Disciplined services overtime allowance | 303 | 304 | 1 | 0.3% |
| Private tenancy allowance | 195 | 195 | 0 | 0.0% |
| Accommodation allowance | 76 | 76 | 0 | 0.0% |
| Other allowances | 1,123 | 1,099 | (24) | -2.1% |
| | 6,313 | 6,288 | (25) | -0.4% |
| Social Benefits | | | | |
| Comprehensive Social Security Assistance Scheme | 13,623 | 13,623 | 0 | 0.0% |
| Old age allowance | 3,463 | 3,463 | 0 | 0.0% |
| Disability allowance | 1,420 | 1,420 | 0 | 0.0% |
| | 18,506 | 18,506 | 0 | 0.0% |
| Other Recurrent Expenditure | | | | |
| Purchase of water | 2,387 | 2,389 | 2 | 0.1% |
| Electricity | 1,320 | 1,342 | 22 | 1.7% |
| Services provided by Electrical and | 1,248 | 1,231 | (17) | -1.4% |
| Mechanical Services Trading Fund | | | | |
| Rents | 892 | 892 | 0 | 0.0% |
| Student finance | 840 | 846 | 6 | 0.7% |
| Miscellaneous | 13,918 | 13,926 | 8 | 0.1% |
| | 20,605 | 20,626 | 21 | 0.1% |
| Total Recurrent Expenditure (Note 3) | 165,876 | 165,888 | 12 | 0.0% |

Notes

- 1. This Annex primarily focuses on the impact of adopting the accrual basis of accounting on the major expenditure items, namely subventions, social security payments and staff salaries which collectively account for some 80% of the Government's recurrent expenditure.
- 2. Mainly represents staff costs and other expenses incurred in clearing squatters and Temporary Housing Areas.
- 3. The Total Recurrent Expenditure of \$165,876 million under cash basis in Column (1) is <u>before</u> taking into account pensions and gratuities payments made during the year. If these payments are included, the Total Recurrent Expenditure under cash basis is \$174,130 million.

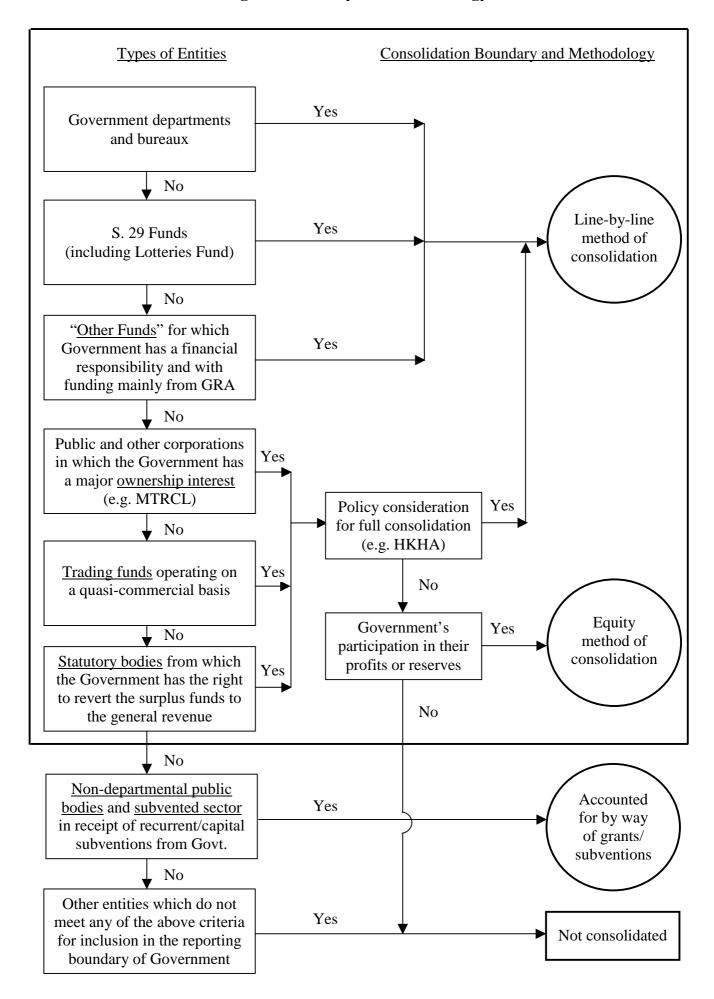
List of Other Funds to be Included in the Consolidated Financial Statements

| Name of Fund | Net Assets | Major Sources of Funding | Purpose and Application |
|--|--------------------------|--|--|
| 1. Quality Education Fund (Trust Fund) | \$6,021M (at 31.8.99) | Government grant of \$5,000M under Head 146 – Government Secretariat: Education and Manpower Bureau of GRA in 1997-98 Investment income | Set up for promoting quality school education in H.K.Financing grants to institutions |
| 2. Sir David Trench Fund for Recreation (Trust Fund) | \$479M (at 31.3.00) | - Government grants of \$343M - \$15M from the Lotteries Fund - Donations from HK Jockey Club (Charities) Ltd. of \$50M - Donations from public of \$5M - Investment income | Set up for providing facilities for recreational, sporting, cultural and social and related activities Financing grants to institutions |
| 3. Beat Drugs Fund Association | \$468M (at 31.3.00) | - Government grant of \$350M under Head 106 - Miscellaneous Services of GRA in 1995-96 - Interest income - Dividend income - Sale of investments | Set up for promoting anti-drug activitiesFinancing grants as approved by the Governing Committee |
| 4. AIDS Trust Fund (Trust Fund) | \$358M (at 31.3.00) | - Government grant of \$350M under Head 106 -Miscellaneous Services of GRA in 1993-94 - Investment income | Set up for promoting AIDS education and publicity activities Financing grants to institutions |
| 5. Language Fund (Trust Fund) | \$195M (at 31.8.99) | - Government grant of \$300M under Head 106 - Miscellaneous Services of GRA in 1993-94 - Donations - Interest income | - Set up for promoting proficiency in the use of Chinese (including Putonghua) and English language |
| 6. Environment and Conservation Fund (Trust Fund) | \$48M (at 31.3.00) | - Grants from the GRA of \$50M in 1994-95 and \$50M in 1997-98 - Interest income - Donations | - Set up for the purposes of funding educational, research and other projects and activities in relation to environmental and conservation matters |

| Name of Fund | Net Assets | Major Sources of Funding | Purpose and Application |
|--|------------------------|---|--|
| 7. Supplementary Legal Aid Fund | \$50M (at 30.9.99) | Government grant of \$27M under Head 94 – Legal Aid Department of GRA in 1995-96 Contributions, costs recovered from opposite parties Legal costs and expenses recovered from aided persons Interest income Registration fees of unsuccessful applications | - Set up for granting legal aid to qualified persons in need of civil proceedings under the Supplementary Legal Aid Scheme |
| 8. Emergency Relief Fund (Trust Fund) | \$16M (at 31.3.00) | - Government grants from the GRA totalling \$102M during the years from 1983-84 to 1998-99 - Donations from the public - Interest income | - Set up for making grants and loans to persons in need as a result of fire, flood tempest, typhoon or other occurrence which has caused suffering or loss |
| 9. New Technology Training Fund (Trust Fund) | \$119M (at 31.3.00) | - Government grants of \$55M in 1992-93 and \$50M in 1993-94 under Head 106 -Miscellaneous Services of GRA - Interest income | - Set up for providing assistance in the form of training grants to companies in Hong Kong that wish to have their staff trained in a new technology that would be useful to their business |
| 10. Consumer Legal Action Fund (Trust Fund) | \$13M (at 31.3.00) | Government grant of \$10M in 1994-95 from the GRA Interest income Application fees from assisted consumers Costs recovered from defendants in successful cases Contribution of 10% of the benefits gained by the assisted consumers in each successful case | - Set up for giving greater consumer access to legal remedies by providing financial support and legal assistance for the benefit of, particularly, groups of consumers with similar grievances in cases involving significant public interests and injustice. |
| 11. Health Care and Promotion Fund | \$94M (at 31.3.00) | - Government grant of \$80M under Head 106 -Miscellaneous Services of GRA in 1995-96 - Interest income | Set up for providing financial support to: (a) health promotion activities; (b) research on health care and promotion; and (c) patients of rare diseases, treatment of which is not available in Hong Kong. |

| Name of Fund | Net Assets | Major Sources of Funding | Purpose and Application |
|---|------------------------|---|---|
| 12. Health Services Research Fund | \$21M (at 31.3.00) | - Government grant of \$50M under Head 106 -Miscellaneous Services of GRA in 1993-94 - Interest income | - Set up for providing financial support to health services research projects |
| 13. Queen Elizabeth Foundation for the Mentally Handicapped | \$173M (at 31.3.00) | A net profit of \$30M from the sale of gold coins by the Government to commemorate the visit to Hong Kong in 1986 of Her Majesty Queen Elizabeth II A matching contribution of \$30M from general revenue \$30M donated by the then Royal H.K. Jockey Club A donation of \$1M from the Shaw Foundation Interest income Dividend income Profit on sales of investments | - Set up for furthering the welfare, education and training of the mentally handicapped in Hong Kong and promoting their employment prospects |

Flow Chart Illustrating the Boundary and Methodology of Consolidation



Proforma Departmental Service Cost Statement Head X - Department XX

| | | Original | Amended | 20XX-XX |
|---------|---|----------------|-----------|-----------|
| | | Estimate | Estimate | Actual |
| Subhead | | \$million | \$million | \$million |
| | | | | |
| 001 | Salaries | X | X | X |
| 002 | Allowances | X | X | X |
| 007 | Job-related allowances | X | X | X |
| 149 | General departmental expenses | X | X | X |
| 603 | Plant, vehicles and equipment | X | X | X |
| 661 | Minor plant, vehicles and | | | |
| | equipment (block vote) | X | X | X |
| 700 | General other non-recurrent | X | X | X |
| | Cash Expenditure | X | <u>X</u> | X |
| Add: | Staff fringe benefits and others | | | X |
| | Accommodation cost | | | |
| | Office | | | X |
| | Staff quarters | | | X |
| | Accruing costs | | | |
| | Provisions for pensions, contract untaken leave | gratuities and | | X |
| | Depreciation | | | X |
| | Inter-departmental charging | | | |
| | Charging in | | | X |
| Less: | Capitalised plant, equipment and v | vorks | | (X) |
| | Departmental service cost | | | X |
| | Inter-departmental charging - charging | ging out | | (X) |
| | Revenue : fees and charges | | | (X) |
| | Net expenditure | | | X |
| | | | | |

List of Departments Recommended for Implementation of Inter-departmental Charging on a "Below-the-line" Basis

- 1. Audit Commission
- 2. Civil Service Training and Development Institute
- 3. Department of Justice
- 4. Government Land Transport Agency
- 5. Government Property Agency
- 6. Government Supplies Department
- 7. Information Services Department
- 8. Information Technology Services Department
- 9. Management Services Agency
- 10. Official Languages Agency
- 11. Treasury

Consolidated Statement of Financial Position as at 31 March 20XX

| | \$ million |
|--|------------|
| Financial Assets | |
| Cash and cash equivalents | X |
| Placements with the Exchange Fund (Note 1) | X |
| Investments | X |
| Loans and advances | X |
| Other financial assets | X |
| | X |
| Liabilities | |
| Provisions for pensions, contract gratuities and | |
| untaken leave | X |
| Other liabilities | X |
| | X |
| Net Financial Assets | X |
| Net Assets of the Exchange Fund (Note 2) | X |
| Fixed Assets | X |
| Net Assets | X |
| Financed by: | |
| General Reserve | X |
| Exchange Fund Reserve | X |
| Capital Expenditure Reserve | X |
| | X |
| Note | |

<u>Note</u>

- (1) These are surplus funds of the GRA and Section 29 funds invested with the Exchange Fund.
- (2) Representing the Exchange Fund's total assets less liabilities and minority interests.

Consolidated Statement of Financial Performance for the year ended 31 March 20XX

(Illustrating the classification of expenses by nature)

| | \$ million |
|---|------------|
| Revenue | |
| Taxes, rates and duties | X |
| Property and investment incomes X | |
| less: Interest cost on pensions provision (X) | X |
| Land premia | X |
| Fees and charges | X |
| Other revenue | X |
| | X |
| Expenses | |
| Subventions and grants | (X) |
| Staff costs | (X) |
| Capital expenses | (X) |
| General operating expenses | (X) |
| Social welfare benefits | (X) |
| Depreciation | (X) |
| | (X) |
| Surplus/(Deficit) from operating activities | X |
| Share of profits and losses from equity investments | X |
| Surplus/(Deficit) of the Exchange Fund | X |
| Surplus/(Deficit) for the year | X |

\$ million

Proforma Financial Statements

Consolidated Statement of Financial Performance for the year ended 31 March 20XX

(Illustrating the classification of expenses by function)

| Revenue | | | | | |
|---|-----------|---------|-----------|----------|-----|
| Taxes, rates and duties | | X | | | |
| Property and investment income | X | | | | |
| less: Interest cost on pensions | provision | | | (X) | X |
| Land premia | | X | | | |
| Net revenue from HOS operated | | X | | | |
| Other revenue | | | | | X |
| | | | | | X |
| Expenses | | | Net | | |
| - | Operating | Related | Operating | Capital | |
| | Expenses | Revenue | Expenses | Expenses | |
| Education | (X) | X | (X) | (X) | (X) |
| Health | (X) | X | (X) | (X) | (X) |
| Social welfare | (X) | X | (X) | (X) | (X) |
| Support | (X) | X | (X) | (X) | (X) |
| Security | (X) | X | (X) | (X) | (X) |
| Infrastructure | (X) | X | (X) | (X) | (X) |
| Environment and food | (X) | X | (X) | (X) | (X) |
| Community and external affairs | (X) | X | (X) | (X) | (X) |
| Economic | (X) | X | (X) | (X) | (X) |
| Housing | (X) | X | (X) | (X) | (X) |
| | (X) | X | (X) | (X) | (X) |
| Surplus/(Deficit) from operating activities | | | | | |
| Share of profits and losses from equity investments | | | | | |
| Surplus/(Deficit) of the Exchange Fund | | | | | |
| Surplus/(Deficit) for the year | | | | | |

Consolidated Cash Flow Statement

| for the year ended 31 March 20XX | |
|---|------------|
| | \$ million |
| CASH FLOWS FROM OPERATING ACTIVITIES | |
| Surplus/(Deficit) for the year | X |
| (before share of profits and losses from equity investments and | |
| surplus or deficit of the Exchange Fund) | |
| Adjustments to reconcile surplus/(deficit) to net cash flows from | |
| operating activities: | |
| Increase/(Decrease) in reserves and provisions | X |
| (Increase)/Decrease in other financial assets | (X) |
| (Gain)/Loss on disposal of fixed assets | (X) |
| (Gain)/Loss on disposal of investments | (X) |
| Depreciation | X |
| Increase/(Decrease) in other liabilities | X |
| | X |
| Net cash flows from operating activities | X |
| CASH FLOWS FROM INVESTING ACTIVITIES | |
| (Increase)/Decrease in investments with the Exchange Fund | (X) |
| Investments made | (X) |
| Investments disposed | X |
| Loans made | (X) |
| Loans repaid | X |
| Additions to fixed assets | (X) |
| Disposals of fixed assets | X |
| Net cash flows from investing activities | (X) |
| CASH FLOWS FROM FINANCING ACTIVITIES | |
| Issue of Government bonds | X |
| Redemption of Government bonds | (X) |
| Net cash flows from financing activities | X |
| Net increase/(decrease) in cash and cash equivalents | (X) |
| Cash and cash equivalents at 1 April 20XX | X |
| Cash and cash equivalents at 31 March 20XX | X |

Reconciliation of the Fiscal Results reported under the Accrual Basis and the Cash Basis

| | | | \$ million |
|---|------------|-------------|------------|
| Surplus/(Deficit) - as per Annex 16 (under the accru | al basis) | | X |
| Add: Expenditure recognised under the accrual basis b | ut not the | cash basis | |
| (Core Government only) | | | |
| Provisions for pensions, contract gratuities and | | | |
| untaken leave (net increase during the year |) | | X |
| Less: Expenditure recognised under the cash basis but i | not the ac | crual basis | |
| (Core Government only) | | | |
| Loans (payments over receipts for the year) | | (X) | |
| Investments (payments over receipts for the ye | ar) | (X) | |
| Fixed assets (net increase for the year) | | (X) | (X) |
| Share of (surpluses)/deficits of other consolidated | d entities | | |
| not included in the existing Consolidated Accoun | <u>ıt</u> | | |
| Using the line-by-line method of consolidation | | | |
| (mainly Housing Authority) | | (X) | |
| Using the equity method of consolidation | | | |
| Exchange Fund | (X) | | |
| Others (mainly MTRCL, | | | |
| KCRC and Airport Authority) | (X) | (X) | (X) |
| Surplus/(Deficit) - as per existing Consolidated Acco | ount | | X |
| (under the cash basis) | | | |

Reconciliation of the General Reserve reported under the Accrual Basis and the Fiscal Reserve reported under the Cash Basis

| | | \$ million |
|---|-------------|------------|
| General Reserve - as per Annex 15 (under the accrual basis) | | X |
| Add: Liabilities recognised under the accrual basis but not the cash ba | <u>asis</u> | |
| Provisions for pensions, contract gratuities and | | |
| untaken leave | X | |
| Land exchange entitlement | X | |
| Promissory notes issued to the Asian Development Bank | X | |
| Other liabilities of entities consolidated on a line-by-line | | |
| basis (mainly Housing Authority) | X | X |
| Less: Financial assets recognised under the accrual basis | | |
| but not the cash basis | | |
| Loans | (X) | |
| Investments | (X) | |
| Other financial assets of entities consolidated | | |
| on a line-by-line basis | | |
| (mainly Housing Authority) | (X) | (X) |
| Fiscal Reserve (under the cash basis) | | X |
| | | |

(equivalent to the Consolidated Fund Balance reported in the existing Consolidated Account)